



**California Department of Corrections and Rehabilitation  
Ben Lomond Conservation Camp, CC#45**

**2016-2017 Santa Cruz County Civil Grand Jury**

**Findings and Recommendations**



Enclosed are the findings and recommendations as requested by the Santa Cruz Grand Jury for Ben Lomond Conservation Camp, CC#45 for the fiscal year 2016-2017.

## Findings

F7. When asked about program effectiveness and measurements of success locally, staff was unable to provide scorecards, analytics, or follow-up information on recidivism or success. This impacts their programs and future funding.

- AGREE**  
 **PARTIALLY DISAGREE**  
 **DISAGREE**

**Response explanation:** Captain Snyder, Camp Liaison with the Department of Adult Institutions confirmed CDCR does not measure the success of inmates once they parole.

F8. AB109 prison realignment is making it difficult to maintain adequate firefighting crews at Ben Lomond Conservation Camp.

- AGREE**  
 **PARTIALLY DISAGREE**  
 **DISAGREE**

**Response explanation:** Proposition 47 as well as Proposition 57 has had an impact but the Department is diligent in screening and processing inmates in order to keep our conservation camps at adequate population levels.

F9. The county "Boarder Program" at the Ben Lomond Conservation Camp is less costly to the county than housing inmates in the county jail system.

- AGREE**  
 **PARTIALLY DISAGREE**  
 **DISAGREE**

**Response explanation:** The Santa Cruz County Jail provided the following cost analysis: The cost to book an inmate into the jail is \$427.08. The cost to keep an inmate in jail is \$165.97 per day. Ben Lomond Conservation Camp houses inmates for the county for \$10 per day. CDCR can house the inmates for less than the county jail. However, this is dependent on if the inmate actually makes it through the Physical Fitness Training (PFT) and Fire Fighter Training (FFT) where the savings can begin to add up.

**F10.** There is significantly less programming at Ben Lomond Conservation Camp than in the other facilities that we visited, which may impact inmates' post-release success.

- AGREE  
 PARTIALLY DISAGREE  
 DISAGREE

**Response explanation:** This facility should not be compared directly with the local facilities in the Santa Cruz region as this is a State Facility and its primary mission is to staff Fire Crews which provides a vocational benefit. The Department is expanding additional programs. The camp offers AA/NA and religious programming.

**F11.** The remote location of the Ben Lomond Conservation Camp impacts emergency medical services for inmates and staff. Current county medical protocol does not allow staff on site to store or administer Narcan or Epinephrine.

- AGREE  
 PARTIALLY DISAGREE  
 DISAGREE

**Response explanation:** Narcan can be purchased over the counter and is administered through the nasal passages. CDCR staff can now perform this task. Epinephrine requires a prescription for the patient, of which cannot be stored at camp. The Fall Creek and Bonny Doon Volunteers Fire Station is 6.1 miles from the facility. However, the closest ambulance service is located in Boulder Creek. All Ben Lomond Fire Captains are currently trained as Emergency Medical Technicians (EMT) while some are Paramedics however they are certified in other counties.

## Recommendations

**R7.** Law enforcement should create, use, and publish scorecards to measure the local success of inmate programs. (F7)

- HAS BEEN IMPLEMENTED  
 HAS NOT BEEN IMPLEMENTED BUT WILL BE IMPLEMENTED IN THE FUTURE  
 REQUIRES FURTHER ANALYSIS-(not to exceed six months)  
 WILL NOT BE IMPLEMENTED

**Response explanation, summary, and timeframe:** We agree with recommendation. Recommendations can be made to our headquarters. However, it would require many levels of review and consideration before implementation at the State level.

**R8 & R9.** The Sheriff needs to be proactive with placing Boarders, qualified inmates from the county jail system, at the fire camp when appropriate. (F8, F9)

- HAS BEEN IMPLEMENTED  
 HAS NOT BEEN IMPLEMENTED BUT WILL BE IMPLEMENTED IN THE FUTURE  
 REQUIRES FURTHER ANALYSIS (not to exceed six months)  
 WILL NOT BE IMPLEMENTED

**Response explanation, summary, and timeframe:** The Sheriff's office has been proactive in evaluating classification of inmates in search of qualified individuals.

**R10.** CDCR should provide in-person help with GED studies to benefit Ben Lomond Fire Camp inmates. (F10)

- HAS BEEN IMPLEMENTED  
 HAS NOT BEEN IMPLEMENTED BUT WILL BE IMPLEMENTED IN THE FUTURE  
 REQUIRES FURTHER ANALYSIS (not to exceed six months)  
 WILL NOT BE IMPLEMENTED

**Response explanation, summary, and timeframe:** The California Correctional Center's Education Department provides college correspondence courses to inmates at the more remote camps. There are five (5) designated camps that have on-site education classes where inmates can get their GED. Inmates desiring to obtain their GED are housed at these specific camps. Those taking correspondence courses at other camps and are at the point of testing for their GED can be transferred just for the testing.

**R11.** Narcan nasal spray and epinephrine auto-injectors should be available, along with training on when and how to use them. (F11)

**HAS BEEN IMPLEMENTED**

**HAS NOT BEEN IMPLEMENTED BUT WILL BE IMPLEMENTED IN THE FUTURE**

**REQUIRES FURTHER ANALYSIS** (not to exceed six months)

**WILL NOT BE IMPLEMENTED**

**Response explanation, summary, and timeframe:** Narcan nasal spray can be purchased as an over the counter medication and is administered through the nasal passages. CDCR staff is now able to keep this type of medication at camp and perform this task. Epinephrine is still requires a prescription. The current level of scope of our practicing Emergency Medical Technicians prohibits the administration of this type of medication.

## Penal Code §933.05

1. For Purposes of subdivision (b) of §933, as to each Grand Jury finding, the responding person or entity shall indicate one of the following:
  - a. the respondent agrees with the finding,
  - b. the respondent disagrees wholly or partially with the finding, in which case the response shall specify the portion of the finding that is disputed and shall include an explanation of the reasons therefor.
2. For purpose of subdivision (b) of §933, as to each Grand Jury recommendation, the responding person shall report one of the following actions:
  - a. the recommendation has been implemented, with a summary regarding the implemented action,
  - b. the recommendation has not yet been implemented but will be implemented in the future, with a timeframe for implementation,
  - c. the recommendation requires further analysis, with an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six months from the date of the publication of the Grand Jury report, or
  - d. the recommendation will not be implemented because it is not warranted or is not reasonable, with an explanation therefor.
3. However, if a finding or recommendation of the Grand Jury addresses budgetary or personnel matters of a County department headed by an elected officer, both the department head and the Board of Supervisors shall respond if requested by the Grand Jury, but the response of the Board of Supervisors shall address only those budgetary or personnel matters over which it has some decision-making authority. The response of the elected department head shall address all aspects of the findings or recommendations affecting his or her department.
4. A Grand Jury may request a subject person or entity to come before the Grand Jury for the purpose of reading and discussing the findings of the Grand Jury report that relates to that person or entity in order to verify the accuracy of the findings prior to their release.
5. During an investigation, the Grand Jury shall meet with the subject of that investigation regarding that investigation unless the court, either on its own determination or upon request of the foreperson of the Grand Jury, determines that such a meeting would be detrimental.
6. A Grand Jury shall provide to the affected agency a copy of the portion of the Grand Jury report relating to that person or entity two working days prior to its public release and after the approval of the presiding judge. **No officer, agency, department, or governing body of a public agency shall disclose any contents of the report prior to the public release of the final report.**

**Subject: Ben Lomond Grand Jury Tour March 30, 2017**

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From: Mendonca, David@CDCR - To: grandjury@scgrandjury.org - Date: October 10, 2017 at 7:27 PM, Attachments:  
image001.jpg CC#45 GRAND JURY FINDINGS AND RECOMMENDATIONS.PDF

Good evening Rocco,  
I thought I sent this the other day but didn't hear anything regarding the need to submit a hard copy to the Grand Jury.

Is this enough or do you want the hard copy delivered?

Thank you,

***D. R. Mendonca***

***Correctional Lieutenant***

***Ben Lomond CC#45***

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